

119TH CONGRESS  
1ST SESSION

**S.** \_\_\_\_\_

To amend chapter 8 of title 5, United States Code, to provide that major rules of the executive branch shall have no force or effect unless a joint resolution of approval is enacted into law.

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IN THE SENATE OF THE UNITED STATES

Mr. PAUL (for himself, Mrs. BLACKBURN, Mrs. BRITT, Mr. BUDD, Mr. CRAMER, Mr. CRAPO, Mr. LANKFORD, Mr. LEE, Ms. LUMMIS, Mr. MARSHALL, Mr. MORENO, Mr. RISCH, Mr. SCOTT of Florida, Mr. ROUNDS, Mr. SCHMITT, Mr. SHEEHY, and Mr. TUBERVILLE) introduced the following bill; which was read twice and referred to the Committee on

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**A BILL**

To amend chapter 8 of title 5, United States Code, to provide that major rules of the executive branch shall have no force or effect unless a joint resolution of approval is enacted into law.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Regulations from the  
5 Executive in Need of Scrutiny Act of 2025”.

1 **SEC. 2. PURPOSE.**

2 The purpose of this Act is to increase accountability  
3 for and transparency in the Federal regulatory process.  
4 Section 1 of article I of the Constitution of the United  
5 States grants all legislative powers to Congress. Over time,  
6 Congress has excessively delegated its constitutional  
7 charge while failing to conduct appropriate oversight and  
8 retain accountability for the content of the laws it passes.  
9 By requiring a vote in Congress, this Act will result in  
10 more carefully drafted and detailed legislation, an im-  
11 proved regulatory process, and a legislative branch that  
12 is truly accountable to the American people for the laws  
13 imposed upon them.

14 **SEC. 3. CONGRESSIONAL REVIEW OF AGENCY RULE-**  
15 **MAKING.**

16 Chapter 8 of title 5, United States Code, is amended  
17 to read as follows:

18 **“CHAPTER 8—CONGRESSIONAL REVIEW**  
19 **OF AGENCY RULEMAKING**

“Sec.

“801. Congressional review.

“802. Congressional approval procedure for major rules.

“803. Congressional disapproval procedure for nonmajor rules.

“804. Definitions.

“805. Judicial review.

“806. Affirmative defense.

“807. Private right of action.

“808. Exemption for monetary policy.

“809. Exemption for deregulatory actions.

“810. Effective date of certain rules.

“811. Regulatory planning and budget.

“812. Publication of guidance documents on the internet.

“813. Expiration of rules.

“814. Review of rules in effect.

1 **“§ 801. Congressional review**

2 “(a)(1)(A) Before a rule may take effect, the Federal  
3 agency promulgating such rule shall publish in the Federal  
4 Register a list of information on which the rule is based,  
5 including data, scientific and economic studies, and cost-  
6 benefit analyses, and identify how the public can access  
7 such information online, and shall submit to each House  
8 of the Congress and to the Comptroller General a report  
9 containing—

10 “(i) a copy of the rule;

11 “(ii) a concise general statement relating to the  
12 rule;

13 “(iii) a classification of the rule as a major or  
14 nonmajor rule, including an explanation of the clas-  
15 sification specifically addressing each criteria for a  
16 major rule contained within subparagraphs (A)  
17 through (C) of section 804(3);

18 “(iv) a list of any other related regulatory ac-  
19 tions intended to implement the same statutory pro-  
20 vision or regulatory objective as well as the indi-  
21 vidual and aggregate economic effects of those ac-  
22 tions; and

23 “(v) the proposed effective date of the rule.

1           “(B) On the date of the submission of the report  
2 under subparagraph (A), the Federal agency promulgating  
3 the rule shall submit to the Comptroller General and make  
4 available to each House of Congress—

5           “(i) a complete copy of the cost-benefit analysis  
6 of the rule, if any, including an analysis of any jobs  
7 added or lost, differentiating between public and pri-  
8 vate sector jobs;

9           “(ii) the agency’s actions pursuant to sections  
10 603, 604, 605, 607, and 609 of this title;

11           “(iii) the agency’s actions pursuant to sections  
12 202, 203, 204, and 205 of the Unfunded Mandates  
13 Reform Act of 1995 (2 U.S.C. 1532, 1533, 1534,  
14 1535); and

15           “(iv) any other relevant information or require-  
16 ments under any other Act and any relevant Execu-  
17 tive orders.

18           “(C) Upon receipt of a report submitted under sub-  
19 paragraph (A), each House shall provide copies of the re-  
20 port to the chairman and ranking member of each stand-  
21 ing committee with jurisdiction under the rules of the  
22 House of Representatives or the Senate to report a bill  
23 to amend the provision of law under which the rule is  
24 issued.

1           “(2)(A) The Comptroller General shall provide a re-  
2 port on each major rule to the committees of jurisdiction  
3 by the end of 15 calendar days after the submission or  
4 publication date. The report of the Comptroller General  
5 shall include an assessment of the agency’s compliance  
6 with procedural steps required by paragraph (1)(B) and  
7 an assessment of whether the major rule imposes any new  
8 limits or mandates on private-sector activity.

9           “(B) Federal agencies shall cooperate with the Comp-  
10 troller General by providing information relevant to the  
11 Comptroller General’s report under subparagraph (A).

12           “(3) A major rule relating to a report submitted  
13 under paragraph (1) shall take effect upon enactment of  
14 a joint resolution of approval described in section 802 or  
15 as provided for in the rule following enactment of a joint  
16 resolution of approval described in section 802, whichever  
17 is later.

18           “(4) A nonmajor rule shall take effect as provided  
19 by section 803 after submission to Congress under para-  
20 graph (1).

21           “(5) If a joint resolution of approval relating to a  
22 major rule is not enacted within the period provided in  
23 subsection (b)(2), then a joint resolution of approval relat-  
24 ing to the same rule may not be considered under this

1 chapter in the same Congress by either the House of Rep-  
2 resentatives or the Senate.

3 “(b)(1) A major rule shall not take effect unless the  
4 Congress enacts a joint resolution of approval described  
5 under section 802.

6 “(2) If a joint resolution described in subsection (a)  
7 is not enacted into law by the end of 70 session days or  
8 legislative days, as applicable, beginning on the date on  
9 which the report referred to in subsection (a)(1)(A) is re-  
10 ceived by Congress (excluding days either House of Con-  
11 gress is adjourned for more than 3 days during a session  
12 of Congress), then the rule described in that resolution  
13 shall be deemed not to be approved and such rule shall  
14 not take effect.

15 “(c)(1) Notwithstanding any other provision of this  
16 section (except subject to paragraph (3)), a major rule  
17 may take effect for one 90-calendar-day period if the  
18 President makes a determination under paragraph (2) and  
19 submits written notice of such determination to the Con-  
20 gress.

21 “(2) Paragraph (1) applies to a determination made  
22 by the President by Executive order that the major rule  
23 should take effect because such rule is—

24 “(A) necessary because of an imminent threat  
25 to health or safety or other emergency;

1           “(B) necessary for the enforcement of criminal  
2       laws;

3           “(C) necessary for national security; or

4           “(D) issued pursuant to any statute imple-  
5       menting an international trade agreement.

6       “(3) An exercise by the President of the authority  
7       under this subsection shall have no effect on the proce-  
8       dures under section 802.

9       “(d)(1) In addition to the opportunity for review oth-  
10      erwise provided under this chapter, in the case of any rule  
11      for which a report was submitted in accordance with sub-  
12      section (a)(1)(A) during the period beginning on the date  
13      occurring—

14           “(A) in the case of the Senate, 60 session days;  
15      or

16           “(B) in the case of the House of Representa-  
17      tives, 60 legislative days,

18      before the date the Congress is scheduled to adjourn a  
19      session of Congress through the date on which the same  
20      or succeeding Congress first convenes its next session, sec-  
21      tions 802 and 803 shall apply to such rule in the suc-  
22      ceeding session of Congress.

23       “(2)(A) In applying sections 802 and 803 for pur-  
24      poses of such additional review, a rule described under  
25      paragraph (1) shall be treated as though—

1           “(i) such rule were published in the Federal  
2       Register on—

3           “(I) in the case of the Senate, the 15th  
4       session day; or

5           “(II) in the case of the House of Rep-  
6       resentatives, the 15th legislative day,  
7       after the succeeding session of Congress first con-  
8       venes; and

9           “(ii) a report on such rule were submitted to  
10      Congress under subsection (a)(1) on such date.

11      “(B) Nothing in this paragraph shall be construed  
12      to affect the requirement under subsection (a)(1) that a  
13      report shall be submitted to Congress before a rule can  
14      take effect.

15      “(3) A rule described under paragraph (1) shall take  
16      effect as otherwise provided by law (including other sub-  
17      sections of this section).

18      **“§ 802. Congressional approval procedure for major**  
19                                      **rules**

20      “(a)(1) For purposes of this section, the term ‘joint  
21      resolution’ means only a joint resolution addressing a re-  
22      port classifying a rule as major pursuant to section  
23      801(a)(1)(A)(iii) that—

24           “(A) bears no preamble;



1           “(B) bears the following title (with blanks filled  
2           as appropriate): ‘Approving the rule submitted by  
3           \_\_\_\_\_ relating to \_\_\_\_\_.’;

4           “(C) includes after its resolving clause only the  
5           following (with blanks filled as appropriate): ‘That  
6           Congress approves the rule submitted by \_\_\_\_\_ re-  
7           lating to \_\_\_\_\_.’; and

8           “(D) is introduced pursuant to paragraph (2).

9           “(2) After a House of Congress receives a report  
10          classifying a rule as major pursuant to section  
11          801(a)(1)(A)(iii), the majority leader of that House (or  
12          his or her respective designee) shall introduce (by request,  
13          if appropriate) a joint resolution described in paragraph  
14          (1)—

15                 “(A) in the case of the House of Representa-  
16                 tives, within 3 legislative days; and

17                 “(B) in the case of the Senate, within 3 session  
18                 days.

19           “(3) A joint resolution described in paragraph (1)  
20          shall not be subject to amendment at any stage of pro-  
21          ceeding.

22           “(b) A joint resolution described in subsection (a)  
23          shall be referred in each House of Congress to the commit-  
24          tees having jurisdiction over the provision of law under  
25          which the rule is issued.

1           “(c) In the Senate, if the committee or committees  
2 to which a joint resolution described in subsection (a) has  
3 been referred have not reported it at the end of 15 session  
4 days after its introduction, such committee or committees  
5 shall be automatically discharged from further consider-  
6 ation of the resolution and it shall be placed on the cal-  
7 endar. A vote on final passage of the resolution shall be  
8 taken on or before the close of the 15th session day after  
9 the resolution is reported by the committee or committees  
10 to which it was referred, or after such committee or com-  
11 mittees have been discharged from further consideration  
12 of the resolution.

13           “(d)(1) In the Senate, when the committee or com-  
14 mittees to which a joint resolution is referred have re-  
15 ported, or when a committee or committees are discharged  
16 (under subsection (c)) from further consideration of a  
17 joint resolution described in subsection (a), it is at any  
18 time thereafter in order (even though a previous motion  
19 to the same effect has been disagreed to) for a motion  
20 to proceed to the consideration of the joint resolution, and  
21 all points of order against the joint resolution (and against  
22 consideration of the joint resolution) are waived. The mo-  
23 tion is not subject to amendment, or to a motion to post-  
24 pone, or to a motion to proceed to the consideration of  
25 other business. A motion to reconsider the vote by which

1 the motion is agreed to or disagreed to shall not be in  
2 order. If a motion to proceed to the consideration of the  
3 joint resolution is agreed to, the joint resolution shall re-  
4 main the unfinished business of the Senate until disposed  
5 of.

6 “(2) In the Senate, debate on the joint resolution,  
7 and on all debatable motions and appeals in connection  
8 therewith, shall be limited to not more than 2 hours, which  
9 shall be divided equally between those favoring and those  
10 opposing the joint resolution. A motion to further limit  
11 debate is in order and not debatable. An amendment to,  
12 or a motion to postpone, or a motion to proceed to the  
13 consideration of other business, or a motion to recommit  
14 the joint resolution is not in order.

15 “(3) In the Senate, immediately following the conclu-  
16 sion of the debate on a joint resolution described in sub-  
17 section (a), and a single quorum call at the conclusion of  
18 the debate if requested in accordance with the rules of the  
19 Senate, the vote on final passage of the joint resolution  
20 shall occur.

21 “(4) Appeals from the decisions of the Chair relating  
22 to the application of the rules of the Senate to the proce-  
23 dure relating to a joint resolution described in subsection  
24 (a) shall be decided without debate.

1           “(e) In the House of Representatives, if any com-  
2 mittee to which a joint resolution described in subsection  
3 (a) has been referred has not reported it to the House  
4 at the end of 15 legislative days after its introduction,  
5 such committee shall be discharged from further consider-  
6 ation of the joint resolution, and it shall be placed on the  
7 appropriate calendar. On the second and fourth Thursdays  
8 of each month it shall be in order at any time for the  
9 Speaker to recognize a Member who favors passage of a  
10 joint resolution that has appeared on the calendar for at  
11 least 5 legislative days to call up that joint resolution for  
12 immediate consideration in the House without intervention  
13 of any point of order. When so called up a joint resolution  
14 shall be considered as read and shall be debatable for 1  
15 hour equally divided and controlled by the proponent and  
16 an opponent, and the previous question shall be considered  
17 as ordered to its passage without intervening motion. It  
18 shall not be in order to reconsider the vote on passage.  
19 If a vote on final passage of the joint resolution has not  
20 been taken by the third Thursday on which the Speaker  
21 may recognize a Member under this subsection, such vote  
22 shall be taken on that day.

23           “(f)(1) If, before passing a joint resolution described  
24 in subsection (a), one House receives from the other a  
25 joint resolution having the same text, then—

1           “(A) the joint resolution of the other House  
2 shall not be referred to a committee; and

3           “(B) the procedure in the receiving House shall  
4 be the same as if no joint resolution had been re-  
5 ceived from the other House until the vote on pas-  
6 sage, when the joint resolution received from the  
7 other House shall supplant the joint resolution of  
8 the receiving House.

9           “(2) This subsection shall not apply to the House of  
10 Representatives if the joint resolution received from the  
11 Senate is a revenue measure.

12          “(g) If either House has not taken a vote on final  
13 passage of the joint resolution by the last day of the period  
14 described in section 801(b)(2), then such vote shall be  
15 taken on that day.

16          “(h) This section and section 803 are enacted by  
17 Congress—

18           “(1) as an exercise of the rulemaking power of  
19 the Senate and House of Representatives, respec-  
20 tively, and as such are deemed to be part of the  
21 rules of each House, respectively, but applicable only  
22 with respect to the procedure to be followed in that  
23 House in the case of a joint resolution described in  
24 subsection (a) and superseding other rules only  
25 where explicitly so; and

1           “(2) with full recognition of the constitutional  
2           right of either House to change the rules (so far as  
3           they relate to the procedure of that House) at any  
4           time, in the same manner and to the same extent as  
5           in the case of any other rule of that House.

6   **“§ 803. Congressional disapproval procedure for**  
7                           **nonmajor rules**

8           “(a) For purposes of this section, the term ‘joint res-  
9           olution’ means only a joint resolution introduced in the  
10          period beginning on the date on which the report referred  
11          to in section 801(a)(1)(A) is received by Congress and  
12          ending 60 days thereafter (excluding days either House  
13          of Congress is adjourned for more than 3 days during a  
14          session of Congress), the matter after the resolving clause  
15          of which is as follows: ‘That Congress disapproves the  
16          nonmajor rule submitted by the \_\_\_\_\_ relating to  
17          \_\_\_\_\_, and such rule shall have no force or effect.’ (The  
18          blank spaces being appropriately filled in).

19          “(b) A joint resolution described in subsection (a)  
20          shall be referred to the committees in each House of Con-  
21          gress with jurisdiction.

22          “(c) In the Senate, if the committee to which is re-  
23          ferred a joint resolution described in subsection (a) has  
24          not reported such joint resolution (or an identical joint  
25          resolution) at the end of 15 session days after the date

1 of introduction of the joint resolution, such committee may  
2 be discharged from further consideration of such joint res-  
3 olution upon a petition supported in writing by 30 Mem-  
4 bers of the Senate, and such joint resolution shall be  
5 placed on the calendar.

6 “(d)(1) In the Senate, when the committee to which  
7 a joint resolution is referred has reported, or when a com-  
8 mittee is discharged (under subsection (c)) from further  
9 consideration of a joint resolution described in subsection  
10 (a), it is at any time thereafter in order (even though a  
11 previous motion to the same effect has been disagreed to)  
12 for a motion to proceed to the consideration of the joint  
13 resolution, and all points of order against the joint resolu-  
14 tion (and against consideration of the joint resolution) are  
15 waived. The motion is not subject to amendment, or to  
16 a motion to postpone, or to a motion to proceed to the  
17 consideration of other business. A motion to reconsider the  
18 vote by which the motion is agreed to or disagreed to shall  
19 not be in order. If a motion to proceed to the consideration  
20 of the joint resolution is agreed to, the joint resolution  
21 shall remain the unfinished business of the Senate until  
22 disposed of.

23 “(2) In the Senate, debate on the joint resolution,  
24 and on all debatable motions and appeals in connection  
25 therewith, shall be limited to not more than 10 hours,

1 which shall be divided equally between those favoring and  
2 those opposing the joint resolution. A motion to further  
3 limit debate is in order and not debatable. An amendment  
4 to, or a motion to postpone, or a motion to proceed to  
5 the consideration of other business, or a motion to recom-  
6 mit the joint resolution is not in order.

7 “(3) In the Senate, immediately following the conclu-  
8 sion of the debate on a joint resolution described in sub-  
9 section (a), and a single quorum call at the conclusion of  
10 the debate if requested in accordance with the rules of the  
11 Senate, the vote on final passage of the joint resolution  
12 shall occur.

13 “(4) Appeals from the decisions of the Chair relating  
14 to the application of the rules of the Senate to the proce-  
15 dure relating to a joint resolution described in subsection  
16 (a) shall be decided without debate.

17 “(e) In the Senate, the procedure specified in sub-  
18 section (c) or (d) shall not apply to the consideration of  
19 a joint resolution respecting a nonmajor rule—

20 “(1) after the expiration of the 60 session days  
21 beginning with the applicable submission or publica-  
22 tion date; or

23 “(2) if the report under section 801(a)(1)(A)  
24 was submitted during the period referred to in sec-  
25 tion 801(d)(1), after the expiration of the 60 session



1 days beginning on the 15th session day after the  
2 succeeding session of Congress first convenes.

3 “(f) If, before the passage by one House of a joint  
4 resolution of that House described in subsection (a), that  
5 House receives from the other House a joint resolution  
6 described in subsection (a), then the following procedures  
7 shall apply:

8 “(1) The joint resolution of the other House  
9 shall not be referred to a committee.

10 “(2) With respect to a joint resolution described  
11 in subsection (a) of the House receiving the joint  
12 resolution—

13 “(A) the procedure in that House shall be  
14 the same as if no joint resolution had been re-  
15 ceived from the other House; but

16 “(B) the vote on final passage shall be on  
17 the joint resolution of the other House.

18 **“§ 804. Definitions**

19 “For purposes of this chapter:

20 “(1) The term ‘Federal agency’ means any  
21 agency as that term is defined in section 551(1).

22 “(2) The term ‘guidance document’ means a  
23 statement of general applicability and future effect,  
24 other than a regulatory action, issued by a Federal  
25 agency that sets forth—

1           “(A) a policy on a statutory, regulatory, or  
2 technical issue; or

3           “(B) an interpretation of a statutory or  
4 regulatory issue.

5           “(3) The term ‘major rule’—

6           “(A) means any rule, including an interim  
7 final rule, that the Administrator of the Office  
8 of Information and Regulatory Affairs of the  
9 Office of Management and Budget finds has re-  
10 sulted in or is likely to result in—

11           “(i) an annual effect on the economy  
12 of \$100 million or more;

13           “(ii) a major increase in costs or  
14 prices for consumers, individual industries,  
15 Federal, State, or local government agen-  
16 cies, or geographic regions; or

17           “(iii) significant adverse effects on  
18 competition, employment, investment, pro-  
19 ductivity, innovation, or the ability of  
20 United States-based enterprises to compete  
21 with foreign-based enterprises in domestic  
22 and export markets;

23           “(B) includes any significant guidance doc-  
24 ument; and

1           “(C) does not include any rule promul-  
2           gated under the Telecommunications Act of  
3           1996 (Public Law 104–104; 110 Stat. 56) or  
4           the amendments made by that Act.

5           “(4) The term ‘nonmajor rule’ means any rule  
6           that is not a major rule.

7           “(5) The term ‘rule’—

8           “(A) has the meaning given such term in  
9           section 551, except that such term does not in-  
10          clude—

11           “(i) any rule of particular applica-  
12          bility, including a rule that approves or  
13          prescribes for the future rates, wages,  
14          prices, services, or allowances therefore,  
15          corporate or financial structures, reorga-  
16          nizations, mergers, or acquisitions thereof,  
17          or accounting practices or disclosures bear-  
18          ing on any of the foregoing;

19           “(ii) any rule relating to agency man-  
20          agement or personnel; or

21           “(iii) any rule of agency organization,  
22          procedure, or practice that does not sub-  
23          stantially affect the rights or obligations of  
24          non-agency parties; and

25          “(B) includes any guidance document.

1           “(6) The term ‘significant guidance docu-  
2           ment’—

3           “(A) means a guidance document dissemi-  
4           nated to regulated entities or the general public  
5           that may reasonably be anticipated to—

6                   “(i) lead to an annual effect of  
7                   \$100,000,000 or more, or adversely affect  
8                   in a material way the economy, a sector of  
9                   the economy, productivity, competition,  
10                  employment, the environment, public  
11                  health or safety, or State, local, or Tribal  
12                  governments or communities;

13                  “(ii) create a serious inconsistency, or  
14                  otherwise interfere, with an action taken or  
15                  planned by another agency;

16                  “(iii) materially alter the budgetary  
17                  impact of any entitlement, grant, user fees,  
18                  or loan programs, or the rights or obliga-  
19                  tions of recipients thereof; or

20                  “(iv) raise novel legal or policy issues  
21                  arising out of legal mandates; and

22           “(B) does not include any guidance docu-  
23           ment—

24                   “(i) on regulations issued in accord-  
25                   ance with section 556 or 557 of this title;

1                   “(ii) that pertains to a military or for-  
2                   eign affairs function of the United States,  
3                   other than procurement regulations and  
4                   regulations involving the import or export  
5                   of non-defense articles and services;

6                   “(iii) on regulations that are limited  
7                   to the organization, management, or per-  
8                   sonnel matters of a Federal agency; or

9                   “(iv) belonging to a category of guid-  
10                  ance documents exempted by the Adminis-  
11                  trator of the Office of Information and  
12                  Regulatory Affairs.

13                 “(7) The term ‘submission or publication date’,  
14                 except as otherwise provided in this chapter,  
15                 means—

16                   “(A) in the case of a major rule, the date  
17                   on which the Congress receives the report sub-  
18                   mitted under section 801(a)(1); and

19                   “(B) in the case of a nonmajor rule, the  
20                   later of—

21                   “(i) the date on which the Congress  
22                   receives the report submitted under section  
23                   801(a)(1); and

1                   “(ii) the date on which the nonmajor  
2                   rule is published in the Federal Register, if  
3                   so published.

4   **“§ 805. Judicial review**

5           “(a) No determination, finding, action, or omission  
6   under this chapter shall be subject to judicial review.

7           “(b) Notwithstanding subsection (a), a court may de-  
8   termine whether a Federal agency has completed the nec-  
9   essary requirements under this chapter for a rule to take  
10   effect.

11          “(c) The enactment of a joint resolution of approval  
12   under section 802 shall not be interpreted to serve as a  
13   grant or modification of statutory authority by Congress  
14   for the promulgation of a rule, shall not extinguish or af-  
15   fect any claim, whether substantive or procedural, against  
16   any alleged defect in a rule, and shall not form part of  
17   the record before the court in any judicial proceeding con-  
18   cerning a rule except for purposes of determining whether  
19   or not the rule is in effect.

20   **“§ 806. Affirmative defense**

21          “‘It shall be an affirmative defense against an alleged  
22   violation of a rule for a defendant in any administrative  
23   proceeding of a Federal agency, or before a court of the  
24   United States, if an individual of ordinary intelligence  
25   could not anticipate from the statutory language of a pro-

1 vision of law purported to form the basis for the rule in  
2 question that the conduct of the individual would be un-  
3 lawful.

4 **“§ 807. Private right of action**

5 “(a) A person aggrieved by the failure of a Federal  
6 agency to comply with the requirements under this chapter  
7 may bring a civil action in an appropriate district court  
8 of the United States for injunctive relief before the date  
9 on which the final rule in question takes effect.

10 “(b)(1) A person that can demonstrate potential in-  
11 jury from a final rule before or after the final rule takes  
12 effect may bring a civil action in an appropriate district  
13 court of the United States to challenge the determination  
14 of the Federal agency that the rule is not a major rule  
15 under section 801(a)(1)(A)(iii).

16 “(2) In a civil action brought under paragraph (1),  
17 the court may—

18 “(A) invalidate the final rule in question; or

19 “(B) determine that the final rule in question  
20 is a major rule and require the Federal agency to  
21 comply with the requirements under this chapter ap-  
22 plicable to major rules, including congressional ap-  
23 proval under section 802.

1 **“§ 808. Exemption for monetary policy**

2 “Nothing in this chapter shall apply to rules that con-  
3 cern monetary policy proposed or implemented by the  
4 Board of Governors of the Federal Reserve System or the  
5 Federal Open Market Committee.

6 **“§ 809. Exemption for deregulatory actions**

7 “Sections 802 and 803 shall not apply to a rule iden-  
8 tified as a deregulatory action in the Unified Agenda and  
9 Annual Regulatory Plan under section 811.

10 **“§ 810. Effective date of certain rules**

11 “Notwithstanding section 801—

12 “(1) any rule that establishes, modifies, opens,  
13 closes, or conducts a regulatory program for a com-  
14 mercial, recreational, or subsistence activity related  
15 to hunting, fishing, or camping; or

16 “(2) any rule other than a major rule which a  
17 Federal agency for good cause finds (and incor-  
18 porates the finding and a brief statement of reasons  
19 therefore in the rule issued) that notice and public  
20 procedure thereon are impracticable, unnecessary, or  
21 contrary to the public interest,

22 shall take effect at such time as the Federal agency pro-  
23 mulgating the rule determines.

24 **“§ 811. Regulatory planning and budget**

25 “(a) In this section:



1           “(1) The term ‘costs’ means opportunity cost to  
2 society.

3           “(2) The term ‘cost savings’ means the cost im-  
4 posed by a regulatory action that is eliminated by  
5 the repeal, replacement, or modification of such reg-  
6 ulatory action.

7           “(3) The term ‘deregulatory action’ means the  
8 repeal, replacement, or modification of an existing  
9 regulatory action.

10           “(4) The term ‘Director’ means the Director of  
11 the Office of Management and Budget.

12           “(5) The term ‘incremental regulatory cost’  
13 means the difference between the estimated cost of  
14 issuing a significant regulatory action and the esti-  
15 mated cost saved by issuing any deregulatory action.

16           “(6) The term ‘regulation’ or ‘rule’ has the  
17 meaning given the term ‘rule’ in section 804.

18           “(7) The term ‘regulatory action’ means—

19                   “(A) any regulation; and

20                   “(B) any other regulatory guidance, state-  
21 ment of policy, information collection request,  
22 form, or reporting, recordkeeping, or disclosure  
23 requirements that imposes a burden on the pub-  
24 lic or governs Federal agency operations.

1           “(8) The term ‘significant regulatory action’  
2 means any regulatory action, other than monetary  
3 policy proposed or implemented by the Board of  
4 Governors of the Federal Reserve System or the  
5 Federal Open Market Committee, that is likely to—

6           “(A) have an annual effect on the economy  
7 of \$100,000,000 or more or adversely affect in  
8 a material way the economy, a sector of the  
9 economy, productivity, competition, jobs, the  
10 environment, public health or safety, or State,  
11 local, or Tribal governments or communities;

12           “(B) create a serious inconsistency or oth-  
13 erwise interfere with an action taken or planned  
14 by another Federal agency;

15           “(C) materially alter the budgetary impact  
16 of entitlements, grants, user fees, or loan pro-  
17 grams or the rights and obligations of recipi-  
18 ents thereof; or

19           “(D) raise a novel legal or policy issue.

20           “(9) The term ‘State’ means each of the several  
21 States, the District of Columbia, and each territory  
22 or possession of the United States.

23           “(b)(1) During the months of April and October of  
24 each year, the Director shall publish a unified regulatory  
25 agenda, which shall include—



1                   “(vi) Any other information as required by  
2                   the Director.

3                   “(B) An annual regulatory plan, which shall in-  
4                   clude a list of each significant regulatory action the  
5                   Federal agency reasonably expects to issue in pro-  
6                   posed or final form in the current and following fis-  
7                   cal year, including for each significant regulatory ac-  
8                   tion:

9                   “(i) A summary, including the following:

10                   “(I) A statement of the regulatory ob-  
11                   jectives.

12                   “(II) The legal authority for the ac-  
13                   tion.

14                   “(III) A statement of the need for the  
15                   action.

16                   “(IV) The Federal agency’s schedule  
17                   for the action.

18                   “(ii) The estimated cost.

19                   “(iii) The estimated benefits.

20                   “(iv) Any deregulatory action identified.

21                   “(v) A best approximation of the total cost  
22                   or savings and any cost or savings associated  
23                   with a deregulatory action.

24                   “(vi) An estimate of the economic effects,  
25                   including any estimate of the net effect that

1           such action will have on the number of jobs in  
2           the United States, that was considered in draft-  
3           ing the action, or, if such estimate is not avail-  
4           able, a statement affirming that no information  
5           on the economic effects, including the effect on  
6           the number of jobs, of the action has been con-  
7           sidered.

8           “(C) Information required under section 602 of  
9           this title.

10           “(D) Information required under any other law  
11           to be reported by agencies about significant regu-  
12           latory actions, as determined by the Director.

13           “(c)(1) In the April unified regulatory agenda de-  
14           scribed in subsection (b), the Director—

15           “(A) shall establish the annual Federal Regu-  
16           latory Budget, which specifies the net amount of in-  
17           cremental regulatory costs allowed by the Federal  
18           Government and at each Federal agency for the next  
19           fiscal year; and

20           “(B) may set the incremental regulatory cost  
21           allowance to allow an increase, prohibit an increase,  
22           or require a decrease of incremental regulatory  
23           costs.

1           “(2) If the Director does not set a net amount of  
2 incremental regulatory costs allowed for a Federal agency,  
3 the net incremental regulatory cost allowed shall be zero.

4           “(d) Except as otherwise required by law, a signifi-  
5 cant regulatory action shall have no effect unless—

6           “(1) the—

7                   “(A) head of the Federal agency identifies  
8 at least 1 deregulatory action to offset the costs  
9 of the significant regulatory action and issues  
10 the deregulatory action before or on the same  
11 schedule as the significant regulatory action;

12                   “(B) incremental costs of the significant  
13 regulatory action as offset by any deregulatory  
14 action issued before or on the same schedule as  
15 the significant regulatory action do not cause  
16 the Federal agency to exceed or contribute to  
17 the Federal agency exceeding the incremental  
18 regulatory cost allowance of the Federal agency  
19 for that fiscal year; and

20                   “(C) significant regulatory action was in-  
21 cluded on the most recent version or update of  
22 the published unified regulatory agenda; or

23           “(2) the issuance of the significant regulatory  
24 action was approved in advance in writing by the Di-  
25 rector and the written approval is publicly available

1 online prior to the issuance of the significant regu-  
2 latory action.

3 “(e)(1) Not later than 90 days after the date of the  
4 enactment of this section, the Director shall establish and  
5 issue guidance on how agencies should comply with the  
6 requirements of this section. Such guidance shall include  
7 the following:

8 “(A) A process for standardizing the measure-  
9 ment and estimation of regulatory costs, including  
10 cost savings associated with deregulatory actions.

11 “(B) Standards for determining what qualifies  
12 as a deregulatory action.

13 “(C) Standards for determining the costs of ex-  
14 isting regulatory actions that are considered for re-  
15 peal, replacement, or modification.

16 “(D) Standards by which the Director will de-  
17 termine whether a regulatory action or a collection  
18 of regulatory actions qualifies as a significant regu-  
19 latory action.

20 “(2) The Director shall update the guidance issued  
21 pursuant to this subsection as necessary.

22 **“§ 812. Publication of guidance documents on the**  
23 **internet**

24 “(a) In this section, the term ‘Director’ means the  
25 Director of the Office of Management and Budget.

1           “(b) Subject to subsection (e), on the date on which  
2 a Federal agency issues a guidance document, the Federal  
3 agency shall publish the guidance document in accordance  
4 with the requirements under subsection (d).

5           “(c) Subject to subsection (e), not later than 180  
6 days after the date of enactment of this section, each Fed-  
7 eral agency shall publish, in accordance with the require-  
8 ments under subsection (c), any guidance document issued  
9 by that Federal agency that is in effect on that date.

10          “(d)(1) All guidance documents published under sub-  
11 sections (b) and (c) by a Federal agency shall be published  
12 in a single location on an internet website designated by  
13 the Director under paragraph (4).

14          “(2) Each Federal agency shall, for guidance docu-  
15 ments published by the Federal agency under subsections  
16 (b) and (c), publish a hyperlink on the internet website  
17 of the Federal agency that provides access to the guidance  
18 documents at the location described in paragraph (1).

19          “(3)(A) The guidance documents described in para-  
20 graph (1) shall be—

21               “(i) categorized as guidance documents; and

22               “(ii) further divided into subcategories as ap-  
23 propriate.



1           “(B) The hyperlinks described in paragraph (2) shall  
2 be prominently displayed on the internet website of the  
3 Federal agency.

4           “(4) Not later than 90 days after the date of enact-  
5 ment of this section, the Director shall designate an inter-  
6 net website on which guidance documents shall be pub-  
7 lished under subsections (b) and (c).

8           “(e) If a guidance document issued by a Federal  
9 agency is a document that is exempt from disclosure under  
10 section 552(b) of this title (commonly known as the ‘Free-  
11 dom of Information Act’), or contains information that is  
12 exempt from disclosure under that section, that document  
13 or information, as the case may be, shall not be subject  
14 to the requirements under this section.

15           “(f) On the date on which a guidance document  
16 issued by a Federal agency is rescinded, or, in the case  
17 of a guidance document that is rescinded pursuant to a  
18 court order, not later than the date on which the order  
19 is entered, the Federal agency shall, at the location de-  
20 scribed in subsection (d)(1)—

21                   “(1) maintain the rescinded guidance docu-  
22 ment; and

23                   “(2) indicate—

24                           “(A) that the guidance document is re-  
25 scinded;

1           “(B) if the guidance document was re-  
2           scinded pursuant to a court order, the case  
3           number of the case in which the order was en-  
4           tered; and

5           “(C) the date on which the guidance docu-  
6           ment was rescinded.

7   **“§ 813. Expiration of rules**

8           “(a)(1) Except as provided in this section, each major  
9   rule made by a Federal agency shall cease to have effect—

10           “(A) beginning on the date that is 10 years  
11   after the date of enactment of a joint resolution de-  
12   scribed in subsection (d) with regard to the rule; or

13           “(B) if a joint resolution of extension described  
14   in subsection (d) has been enacted with regard to  
15   the rule, beginning on the date that is 10 years after  
16   the date of enactment of the most recently enacted  
17   such joint resolution.

18           “(2) The rule may not be reissued in substantially  
19   the same form, and a new rule that is substantially the  
20   same as such a rule may not be issued, unless the reissued  
21   or new rule is specifically authorized by a law enacted  
22   after the date described in this subsection (a).

23           “(b) Not later than 180 days before the date de-  
24   scribed in subsection (a), the Federal agency shall submit  
25   a report similar to the report described in 801(a)(1)(A)

1 to each House of Congress and to the Comptroller Gen-  
2 eral, except that instead of the proposed effective date,  
3 such report shall contain the date described in subsection  
4 (a).

5 “(c) The President may by Executive order exempt  
6 not more than 1 rule during each Congress from the appli-  
7 cation of subsection (a) for a period of not more than 30  
8 days if the President determines, and submits to Congress  
9 written notice of such determination, that such rule is—

10 “(1) necessary because of an imminent threat  
11 to health or safety or other emergency;

12 “(2) necessary for the enforcement of criminal  
13 laws;

14 “(3) necessary for national security; or

15 “(4) issued pursuant to any statute imple-  
16 menting an international trade agreement.

17 “(d)(1) For purposes of this section, the term ‘joint  
18 resolution’ means only a joint resolution introduced on or  
19 after the date on which the report referred to subsection  
20 (b) is received by Congress (excluding days either House  
21 of Congress is adjourned for more than 3 days during a  
22 session of Congress), the matter after the resolving clause  
23 of which is as follows: “That Congress extends the rule  
24 submitted by the \_\_\_\_ relating to \_\_\_\_.” (The blank

1 spaces being appropriately filled in). The following shall  
2 apply to such a joint resolution:

3           “(A) In the House, the majority leader of the  
4 House of Representatives (or his designee) and the  
5 minority leader of the House of Representatives (or  
6 his designee) shall introduce such joint resolution  
7 (by request), within 3 legislative days after Congress  
8 receives the report submitted under subsection (b).

9           “(B) In the Senate, the majority leader of the  
10 Senate (or his designee) and the minority leader of  
11 the Senate (or his designee) shall introduce such  
12 joint resolution described in subsection (a) (by re-  
13 quest), within 3 session days after Congress receives  
14 the report submitted under subsection (b).

15           “(2) Subsections (b) through (g) of section 802 shall  
16 apply to a joint resolution described in paragraph (1) of  
17 this subsection in the same manner as a joint resolution  
18 described in subsection (a) of section 802, except that for  
19 purposes of that subsection, the term ‘submission date’  
20 means the date on which the Congress receives the report  
21 submitted under subsection (b).

22 **“§ 814. Review of rules in effect**

23           “(a) Beginning on the date that is 6 months after  
24 the date of enactment of this section and annually there-  
25 after for the 9 years following, each Federal agency shall

1 designate not less than 10 percent of eligible rules made  
2 by that Federal agency for review, and shall submit a re-  
3 port including each such eligible rule in the same manner  
4 as a report under section 801(a)(1). Section 801 and sec-  
5 tion 802 shall apply to each such rule, subject to sub-  
6 section (c) of this section. No eligible rule previously des-  
7 ignated may be designated again.

8 “(b) Beginning after the date that is 10 years after  
9 the date of enactment of this section, if Congress has not  
10 enacted a joint resolution of approval for that eligible rule,  
11 that eligible rule shall not continue in effect.

12 “(c) In applying sections 801 and 802 to eligible rules  
13 under this section, the following shall apply:

14 “(1) The words ‘take effect’ shall be read as  
15 ‘continue in effect’.

16 “(2) Except as provided in paragraph (3), a  
17 single joint resolution of approval shall apply to all  
18 eligible rules in a report designated for a year, and  
19 the matter after the resolving clause of that joint  
20 resolution is as follows: “That Congress approves  
21 the rules submitted by the \_\_\_\_ for the year \_\_\_\_.”  
22 (The blank spaces being appropriately filled in).

23 “(3) It shall be in order to consider any amend-  
24 ment that provides for specific conditions on which

1 the approval of a particular eligible rule included in  
2 the joint resolution is contingent.

3 “(4) A Member of either House may move that  
4 a separate joint resolution be required for a specified  
5 rule.

6 “(d) In this section, the term ‘eligible rule’ means a  
7 major rule that is in effect as of the date of enactment  
8 of this section.”.

9 **SEC. 4. BUDGETARY EFFECTS OF RULES SUBJECT TO SEC-**  
10 **TION 802 OF TITLE 5, UNITED STATES CODE.**

11 Section 257(b)(2) of the Balanced Budget and Emer-  
12 gency Deficit Control Act of 1985 (2 U.S.C. 907(b)(2))  
13 is amended by adding at the end the following new sub-  
14 paragraph:

15 “(E) BUDGETARY EFFECTS OF RULES  
16 SUBJECT TO SECTION 802 OF TITLE 5, UNITED  
17 STATES CODE.—Any rule subject to the con-  
18 gressional approval procedure set forth in sec-  
19 tion 802 of title 5, United States Code, affect-  
20 ing budget authority, outlays, or receipts shall  
21 be assumed to be effective unless it is not ap-  
22 proved in accordance with such section.”.

1 **SEC. 5. GOVERNMENT ACCOUNTABILITY OFFICE STUDY OF**  
2 **RULES.**

3 (a) IN GENERAL.—The Comptroller General of the  
4 United States shall conduct a study to determine, as of  
5 the date of enactment of this Act—

6 (1) how many rules (as such term is defined in  
7 section 804 of title 5, United States Code) were in  
8 effect;

9 (2) how many major rules (as such term is de-  
10 fined in section 804 of title 5, United States Code)  
11 were in effect; and

12 (3) the total estimated economic cost imposed  
13 by all such rules.

14 (b) REPORT.—Not later than 1 year after the date  
15 of the enactment of this Act, the Comptroller General of  
16 the United States shall submit a report to Congress that  
17 contains the findings of the study conducted under sub-  
18 section (a).

19 **SEC. 6. DEFINITION OF “RULE” TO INCLUDE SIGNIFICANT**  
20 **GUIDANCE.**

21 Section 551(4) of title 5, United States Code, is  
22 amended by inserting before the semicolon at the end the  
23 following: “, as well as significant guidance (as such term  
24 is defined in section 804).”.